

final minutes

Criminal Justice Policy Commission Meeting

9:00 a.m. • Wednesday, October 5, 2016

House Appropriations Room • 3rd Floor State Capitol Building

100 N. Capitol Avenue • Lansing, MI

Members Present:

Senator Bruce Caswell, Chair
Stacia Buchanan
Senator Patrick Colbeck
Representative Vanessa Guerra
D. J. Hilson
Sheryl Kubiak (via teleconference)
Barbara Levine
Sarah Lightner
Sheriff Lawrence Stelma
Jennifer Strange
Judge Paul Stutesman
Andrew Verheek
Representative Michael Webber

Members Excused:

Senator Bert Johnson
Kyle Kaminski
Laura Moody
Judge Raymond Voet

I. Call to Order and Roll Call

The Chair called the meeting to order at 9:00 a.m. and asked the clerk to take the roll. A quorum was present, and absent members were excused.

II. Approval of the September 7, 2016 CJPC Meeting Minutes

The Chair asked for a motion to approve the September 7, 2016 Criminal Justice Policy Commission meeting minutes.

Commissioner Strange moved, supported by Commissioner Lightner, that the minutes of the September 7, 2016 Criminal Justice Policy Commission meeting as proposed be approved. There was no objection. The motion was approved by unanimous consent.

III. Mental Health Subcommittee

a. Presentation on Oakland County Mental Health Services

Commissioner Lightner introduced today's presenters—Lisa Dunn, Community Liaison of the Oakland County Community Mental Health Authority (OCCMHA), Dan Holloway, Jail Diversion Coordinator of the OCCMHA, and Matt Costello, Oakland County Sheriff's Office Supervisor of Program Services at the Oakland County Jail. Ms. Dunn began with overview of the services OCCMHA provides. Mr. Holloway then provided information on their pre-booking jail diversion program, and Mr. Costello shared information on their post-booking jail diversion program. A period of question and answer followed each presenter. For more presentation details, see the PowerPoint slide presentation attached to these minutes. Kathy Younger, Administrator for OCCMHA Access and Acute Care, was also present and responded to questions.

b. Brand Name vs. Generic Prescriptions Follow-Up

Commissioner Lightner did not have any additional information to report. She has contacted the Michigan Association of Counties, but is still waiting for a response.

c. Mental Health Recommendation

The Chair opened a discussion of the proposed recommendation by the CJPC Mental Health Subcommittee:

1) "The Commission recognizes that there is a significant amount of incarcerated persons with mental illness, who are at times routed to the criminal justice system due to a lack of immediate and accessible crisis intervention services. The Commission recommends that the creation of regional crisis centers be supported as a viable option for stabilization of mental health crises and that this venture is a partnership between local and state governments. Compassion for those people with mental health issues is of importance, but must also be balanced with the safety of the community and the sharing of financial burden by state and local governments for providing such services."

Commissioner Stelma expressed concern that the recommendation as proposed would mandate regionalization of crisis centers. A discussion followed.

Commissioner Lightner moved, supported by Commissioner Stelma, to add the words "local or" after "the creation of" in the proposed recommendation. There was no further discussion. The motion prevailed by unanimous consent.

Yeas—11

**Senator Caswell
Senator Colbeck
Representative Guerra
Commissioner Hilson
Commissioner Levine
Commissioner Lightner**

**Commissioner Stelma
Commissioner Strange
Judge Stutesman
Commissioner Verheek
Representative Webber**

Nays—0

The Chair inquired if language should be added to clarify the funding sources needed to provide these services. A discussion followed. Commissioner Lightner proposed the financial burden be shared by "local and state governments and mental health authorities." Commissioner Verheek suggested that this be considered at the next meeting so that any changes can be discussed more thoroughly. There was no objection. The Chair asked members to submit additional proposed changes to the recommendation to Susan by October 14. The Chair also asked Susan to send the statute that created the mental health authorities to the members.

IV. Data Access in the Judicial Exchange

The Chair called on Commissioners Hilson and Lightner for an update on questions raised at the last CJPC meeting regarding which counties grant permission for data from the MI-VINE system to be moved to the Justice Exchange. Commissioner Hilson shared that after the September meeting he participated in a meeting with Commissioner Kubiak and representatives from the Prosecuting Attorneys Association of Michigan (PAAM). He reported that PAAM does not have this information and he is unaware of any agreement or memo of understanding with prosecutors that grants permission for the data collected for MI-VINE to be moved to the Justice Exchange. Commissioner Lightner noted that she had contacted the Michigan Association of Counties and that Commissioner Kubiak joined the conversation through an email. Commissioner Kubiak and the Diversion Council have jointly asked the State for permission to access the data and the due date for this formal process is February 2017. Commissioner Lightner will forward the email to CJPC members. She added that the Diversion Council is also interested in pulling data and is in the process of reviewing the legalities, pursuing permission agreements, and determining other stakeholders. The Chair would like to have the State come in to answer whether counties have the ability to not supply or grant access to their information and who those counties are so the Commission can bring them in to ask why they do not participate. He asked Susan to find out who from the State signed the contract with Appriss. He would like that person to be invited to the next CJPC meeting to explain the intricacies of contract and help identify which counties have not granted permission for their data to be moved to the Justice Exchange.

V. Data Subcommittee Update

a. CJPC Questions and Data Requirements

The Chair noted that he along with Senator Colbeck and Commissioner Levine submitted questions using the CJPC Questions and Data Requirements template. He asked the data subcommittee and any other members who still wish to submit questions to do so as soon as possible. The revised document will then be distributed and discussed at the next meeting. The Chair urged members to review the document thoroughly and be prepared to eliminate things that they are feel are not needed at the next meeting.

VI. Study of 17-Year-Olds County Costs Discussion

Representative Webber reported that he worked with the Chair of the House Criminal Justice Committee and the House Policy staff to identify three policy issues the Commission should focus on when conducting the study of 17-years-olds:

- 17-year-olds would now be required to have in-home services under the legislation. How much will the cost of shifting 17-year-olds to these services cost each county?
- Counties currently pay for the adjudication and incarceration of 17-year-olds who are arrested. How much does each county currently pay per 17-year-old per year?
- There is a requirement in the legislation that 17-year-olds be segregated from the adult population. How much will it cost each county to comply with these requirements?

The Chair inquired if other questions can be added and Representative Webber responded yes. The Chair asked members to submit additional questions by October 14.

Commissioner Levine commented that she did not understand the second question dealing with the adjudication and incarceration of 17-year-olds who are arrested. Representative Webber will request clarification and get back to her.

VII. Commissioner Comments

The Chair asked if there were any other comments from the Commissioners. There were none.

VIII. Public Comments

The Chair asked if there were any public comments. There were none.

IX. Next CJPC Meeting Date

The next CJPC meeting is scheduled for **Wednesday, November 2, 2016, at 9:00 a.m. in the Senate Appropriations Room, 3rd Floor of the State Capitol Building.**

X. Adjournment

There was no further business. The Chair adjourned the meeting at 12:02 p.m.

(Minutes approved at the November 2, 2016 Criminal Justice Policy Commission meeting.)



Improving Mental Health Services in the Justice System and Community

A Snapshot of Oakland County

Inspire Hope, Empower People, and Strengthen Communities.



Oakland County's Team

- Lisa Dunn, OCCMHA Community Liaison
- Dan Holloway, OCCMHA Jail Diversion Coordinator
- Matt Costello, Oakland County Sheriff's Office
Supervisor of Program Services at the Oakland
County Jail



Who We Are

OCCMHA

- Provides mental health services to about 25,000 Oakland County citizens
- Manages a \$300 million dollar budget
- Oversees 26 contracted mental health and substance use service providers



Who We Serve

OCCMHA Serves:

- People who have an intellectual/developmental disability
- Adults with a mental illness
- Children with serious emotional disturbance
- Individuals with substance use disorders



Why Mental Health Services are Needed

National Statistics -

- 1 of 5 adults experience mental illness
- 20.2 million adults have a substance use disorder

Michigan State Prison Statistics -

- 43,000 individuals in state prisons
- 20% or about 8,600 prisoners are enrolled in mental health treatment
- 70% or about 30,100 have a substance use disorder

Oakland County Jail Statistics -

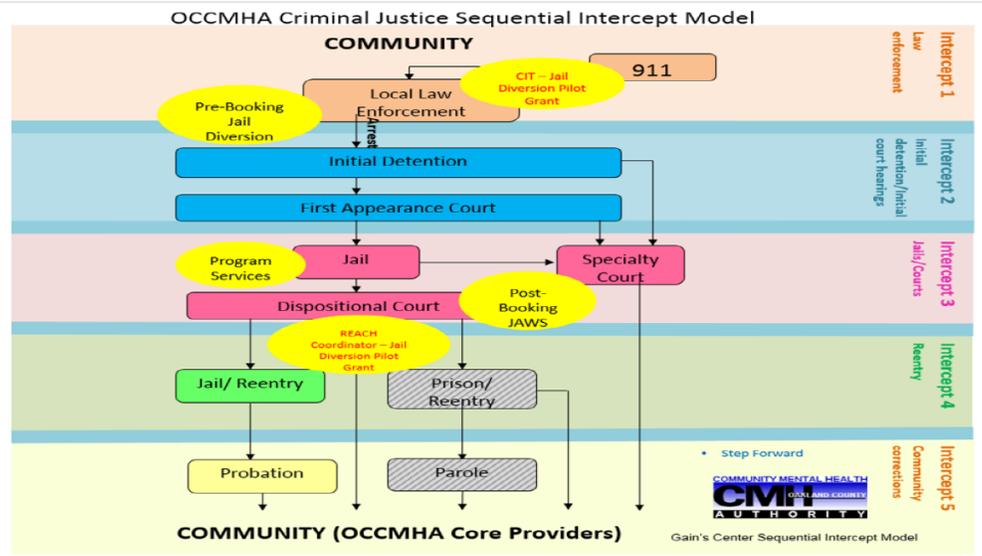
- Total population of 1,450 inmates
- 28% or about 400 inmates are open with psychiatrist
- About 80% or 1,160 inmates have a substance use disorder

References:

- www.samhsa.gov/disorders
- www.cdc.gov/ncbddd/developmentaldisabilities/about.html
- www.michigan.gov/corrections

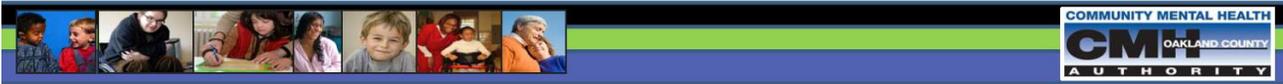


Snapshot of Justice Programs



Grants

- Crisis Intervention Team (CIT) training
- REACH Coordinator
- Stepping Up initiative



Cultivating Collaboration and Partnerships

What Is Pre-Booking Jail Diversion?

As Required by the Michigan Mental Health Code





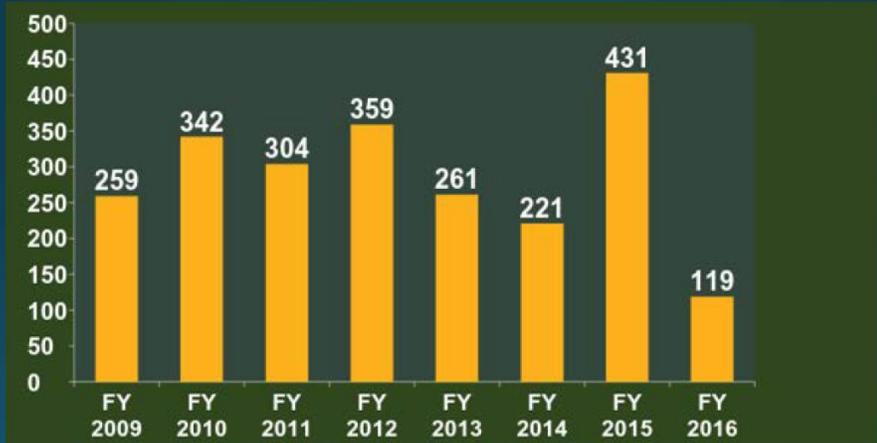
Michigan Mental Health Code Sec 207

“Each community mental health services program shall provide services designed to divert persons with serious mental illness, serious emotional disturbance, or developmental disabilities from possible jail incarceration when appropriate. These services shall be consistent with policy established by the department.”

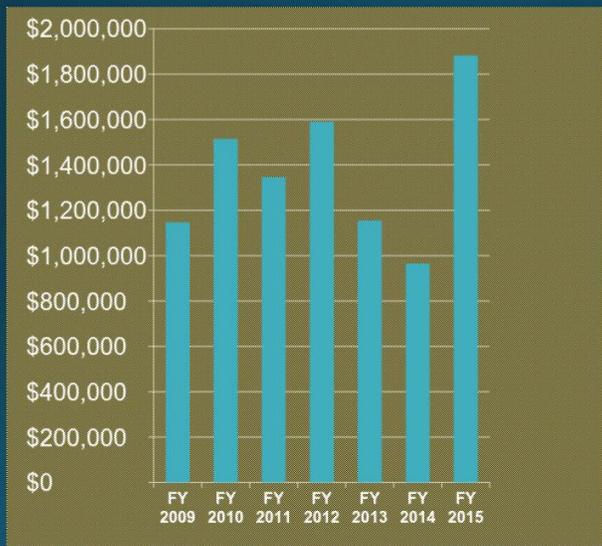
Pre-Booking Jail Diversion

- Implemented in 2004
- Police-based mental health intervention for non-violent offenses or to remove someone from a situation that may likely lead to criminal activity.
- Referral for treatment/services.
- Relies heavily on cross-systems collaboration and training
- 43 different police agencies have utilized the program
- Many cases are brought to Common Ground but other community resources are utilized as well.

Oakland County Community Mental Health Authority
Pre-booking Jail Diversion
of Pre-booking Jail Diversions



Estimated Savings From Pre-Book Diversions



Pre-book diversions have saved Oakland County at least \$9.5 million over the past seven years.

Firsthand Experiences & Community Inclusion



Post Book Jail Diversion

- JAWS - Jail Alliance with Support
- Partnership between OCSO, OCCMHA & CPA's
- Post book jail diversion programming for individuals who utilize in jail mental health services
- Enhance a warm hand off from jail services to the community provider networks



Jail Alliance With Support (JAWS)

- Open to custody pretrial or custody sentenced female or male participants
- Non-assaultive felony charges and medium to minimum classification levels
- Medically and psychiatrically stable



JAWS Programming

- JAWS is a four week open ended protocol
- The curriculum utilizes evidence based MRT workbooks and lectures.
- Participants attend at least twenty-eight didactic group sessions
- Participants also meet individually with a Caseworker to develop a detailed discharge plan

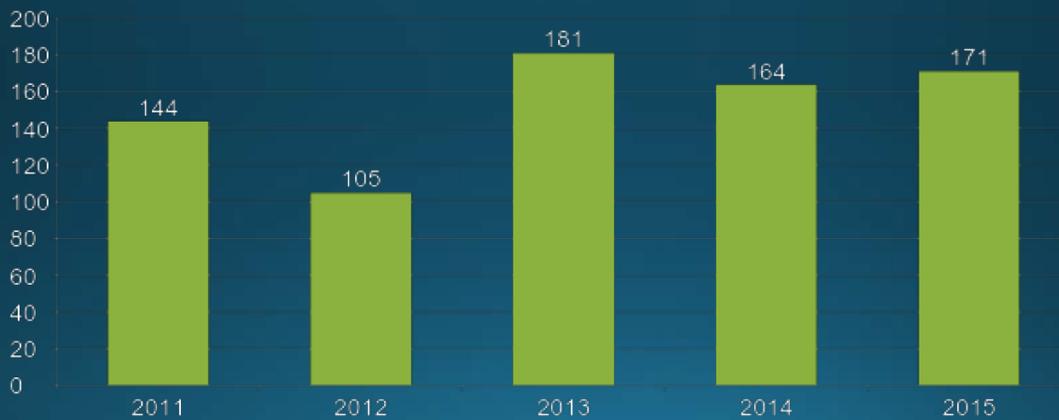


Post-book Jail Diversion

- All JAWS graduates have a jail diversion request sent to their judge(s)
- All JAWS graduates are provided with a detailed discharge plan with a community provided whether granted a diversion or not
- All JAWS graduates are tracked for thirty days post jail release to ensure compliance with the discharge plan
- Any diversion granted JAWS graduate who falls out of compliance with the discharge plan their sentencing judge(s) are notified

JAWS

JAWS Graduates



JAWS Post-book Diversions have saved \$2.9 million over the last 5 years

Summary - 4 Critical Components

- Partnerships
- Collaboration
- Commitment
- Value



Questions

